

Notice of a public meeting of

Decision Session - Executive Member for Transport and Planning

To: Councillor Gillies (Executive Member)

Date: Thursday, 14 December 2017

Time: 2.00 pm

Venue: The Thornton Room - Ground Floor, West Offices (G039)

AGENDA

Notice to Members – Post Decision Calling In:

Members are reminded that, should they wish to call in any item* on this agenda, notice must be given to Democracy Support Group by **4:00 pm on Monday 18 December 2017**.

*With the exception of matters that have been the subject of a previous call in, require Full Council approval or are urgent which are not subject to the call-in provisions. Any called in items will be considered by the Corporate and Scrutiny Management and Policy Scrutiny Committee.

Written representations in respect of items on this agenda should be submitted to Democratic Services by **5.00pm on Tuesday 12 December 2017**.

1. **Declarations of Interest**

At this point in the meeting, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

2. **Minutes**

(Pages 1 - 6)

To approve and sign the minutes of the meeting held on 16 November 2017.

3. **Public Participation**

At this point in the meeting, members of the public who have registered to speak can do so. The deadline for registering is **5.00pm** on **Wednesday 13 December 2017**. Members of the public can speak on agenda items or matters within the Executive Member's remit.

To register to speak please contact the Democracy Officer for the meeting, on the details at the foot of the agenda.

Filming, Recording or Webcasting Meetings

Please note that, subject to available resources, this meeting will be filmed and webcast, or recorded, including any registered public speakers who have given their permission. The broadcast can be viewed at <http://www.york.gov.uk/webcasts> or, if recorded, this will be uploaded onto the Council's website following the meeting.

Residents are welcome to photograph, film or record Councillors and Officers at all meetings open to the press and public. This includes the use of social media reporting, i.e. tweeting. Anyone wishing to film, record or take photos at any public meeting should contact the Democracy Officer (contact details are at the foot of this agenda) in advance of the meeting.

The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at

https://www.york.gov.uk/downloads/file/11406/protocol_for_webcasting_filming_and_recording_of_council_meetings_20160809

4. Petition for a Push Button Crossing on Bishopthorpe Road at Butcher Terrace to improve pedestrian and cycle safety
(Pages 7 - 20)

To respond to a petition signed by 192 individuals and submitted to the Council requesting a push button crossing at the junction of Bishopthorpe Road and Butcher Terrace.

5. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer:

Name: Becky Holloway
Telephone: (01904) 553978
Email: becky.holloway@york.gov.uk

For more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting:

- Registering to speak;
- Business of the meeting;
- Any special arrangements;
- Copies of reports and;
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

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City of York Council

Committee Minutes

Meeting	Decision Session - Executive Member for Transport and Planning
Date	16 November 2017
Present	Councillor Gillies

41. Declarations of Interest

The Executive Member was asked to declare any personal interests not included on the Register of Interests or any prejudicial or disclosable pecuniary interests they may have in respect of business on the agenda. No additional interests were declared.

42. Minutes

Resolved: To approve and sign the minutes of the meeting held on 19 October 2017 as a correct record.

43. Public Participation

It was reported that there had been seven registrations to speak under the Council's scheme of public participation. It was explained that speakers would be taken under the appropriate items of business on the agenda.

Tony Fisher, a resident of Stockton on the Forest, presented a petition of 172 signatures calling for a left filter lane on the junction between Hopton Lane South and Malton Road. He reported that the majority of traffic at the junction turned left towards town and that the filter lane would take pressure off traffic turning right.

The executive member received the petition for his consideration.

44. Consideration of the objections received to the advertised proposal to amend the Traffic Regulation Order to include Residents' Priority Parking in the Micklegate Ward for: South Bank Avenue; St Aubyn's Place; and Bishopthorpe Road from Butcher Terrace to Reginald's Grove

The Executive Member considered a report on a proposal to extend the following three existing Resident Priority Parking Areas:

- South Bank Avenue within R57C
- St Aubyn's Place within R59
- Bishopthorpe Road area within R58C

South Bank Avenue

Tony Piper, a resident of South Bank Avenue, presented the results of a resident survey which suggested those living at the top end of the street were opposed to the parking scheme. He asked that this part of the street was excluded from the proposal.

The officer reported that this would be possible but would be likely to cause a displacement of parked cars. Option one (to implement the scheme) was approved. Option two (to implement a separate scheme) and Option three (to take no action) were rejected because they did not meet the needs of residents and would not effectively improve parking arrangements.

St Aubyn's Place

Peter Cook, as lead petitioner, reported that the proposed scheme was required as the street was routinely used for parking by shoppers, commuters and local trades people and that irresponsible parking routinely led to damage of vehicles.

The Chair reported that there was ongoing communication with North Yorkshire Police about approaches to preventing cars from being parking on pavements. Option one (to implement the scheme) was approved. Option two (to implement a separate scheme) was rejected because it would delay the implementation of the scheme and would not provide sufficient flexibility for resident parking.

Bishopthorpe Road area

Jenny Dunning, a resident of Bishopthorpe Road, reported that the proposal to restrict parking on only one side of Bishopthorpe Road would further increase problem parking on the unrestricted side, and asked that residents of this later side of the road be consulted before implementing the scheme.

The officer reported that the houses in question had been excluded following consultation but that Option Two of the report would enable both sides of Bishopthorpe Road to be excluded and (if required) added in at a later stage after further consultation had been undertaken. This option was approved. Option One (to implement the scheme as advertised), Option Three (to delay implementation of the whole scheme to allow for further consultation) and Option four (to take no further action) were rejected as they would not meet the needs of residents or would delay implementation of the scheme.

Resolved: To implement the advertised proposals to amend the York Parking, Stopping and Waiting Traffic Regulation Order to extend three existing Residents Priority Parking Areas to include the following:

- i. South Bank Avenue within R57C
- ii. St Aubyn's Place within R59
- iii. Bishopthorpe Road area within R58C with an amendment to the advertised boundary and with a view to carrying out a formal consultation with further residents on Bishopthorpe Road (part) after the agreed amended scheme has been implemented. The extent of properties will be in agreement with the Executive Member for Transport and Planning.

Reason: To progress the majority views of residents consulted and to take into account the second petition received to exclude part of Bishopthorpe Road.

45. Consideration of the objections received to the advertised proposal to amend the Traffic Regulation Order to include Residents' Priority Parking in the Holgate Ward for: Holgate Central

The Executive Member considered a proposal for a Residents' Priority Parking Scheme in Holgate Central.

Philip Hunter, representing the Spiritualist Centre, asked that the proposed scheme be restricted to between 9am and 5pm to enable public parking during evening services.

Francesca Glyn-Jones, a resident of Enfield Crescent, explained the exceptional circumstances regarding parking arrangements for her property and asked that residents of the property be entitled to a parking permit.

The officer confirmed that there were exceptional circumstances regarding the property on Enfield Crescent but that it was not practical to include the property within the Traffic Regulation Order (TRO). He therefore proposed the use of an existing delegated power within the TRO to issue a permit to the property. He also explained that exceptions were already in place for funeral and wedding cars and that, if given advance notice, the parking team would be made aware.

Option one (to implement the scheme) was approved.

Resolved: To approve the implementation of the advertised proposal to amend the York Parking, Stopping and Waiting Traffic Regulation Order to introduce a Residents' Priority Parking Area in the Holgate Ward, with a concession for the property on Enfield Crescent (private street) as outlined in Annex C of the report.

Reason: To progress the majority views of the residents consulted and to take into consideration the needs of the schools and churches in the area.

46. Urgent Item - Public Rights of Way: Proposed Bridleway Creation Agreement

The Executive Member considered a report that sought authorisation to enter into a Creation Agreement with landowners to create a section of public bridleway between Metcalf Lane and Meadlands, Derwenthorpe, Osbaldwick. This was considered as an urgent item in order to allow the proposed Diversion Order to be confirmed and work on the two dwellings affected by the Order to recommence.

Paul Walton, resident, asked that his thanks be noted for the withdrawal of the objection which had enabled the build to go ahead and to the officers of the council responsible for identifying alternative options which would allow all parties to be satisfied.

The Chair thanked Mr Walton for his comments and reported that it had been an awkward situation but that he was glad that a suitable resolution had been found. Option one (to authorise the Creation Agreement) was approved.

Resolved: To authorise entry into a Creation Agreement with landowners to create a section of public bridleway between Metcalf Lane and Meadlands, Derwenthorpe, Osbaldwick.

Reason: The outstanding objection to the original Diversion Order has been withdrawn on condition that officers are instructed to enter into a Creation Agreement. The withdrawal of the objection allows the Diversion Order to be confirmed meaning work on the two dwellings affected by the Order can recommence.

Cllr I Gillies, Chair

[The meeting started at 2.00 pm and finished at 2.40 pm].

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Executive Member Decision Session**14 December 2017**

Report of the Corporate Director of Economy and Place
Portfolio of the Executive Member for Transport and Planning

Petition for a Push Button Crossing on Bishopthorpe Road at Butcher Terrace to improve pedestrian and cycle safety**Summary**

1. This report responds to a petition signed by 192 individuals and submitted to the Council requesting a push button crossing at the junction of Bishopthorpe Road and Butcher Terrace.

Recommendations

2. The Executive Member is asked to:

Agree that no further action be taken.

Reason: In light of the comprehensive work undertaken concerning this junction from 2004 – 2006 and changes to the road network, accept that a further review at this stage would be unlikely to deliver a different outcome.

Background

3. The opening of the 'Millenium Bridge' in 2001, providing a pedestrian and cycling link across the River Ouse, resulted in a significant increase in the number of people crossing Bishopthorpe Road by bike or on foot at the junction of Butcher Terrace / South Bank Avenue.
4. In 2004, the council undertook a feasibility study to review means by which cyclists and pedestrians would be able to more easily and safely cross Bishopthorpe Road.

5. One of the options considered was the introduction of a Toucan (pedestrian and cyclist) crossing. This was considered impractical due to the footway areas being too narrow to accommodate cyclists, and a Toucan on just one side of the junction would not provide a convenient facility for both directions of travel.
6. The preferred option was the possible implementation of a fully signalised junction as this appeared to offer the most help to pedestrians and cyclists, and should not cause major delays to the traffic flows on Bishopthorpe Road. The signals would make it much safer to cross the main road, particularly for younger and less confident cyclists, by giving them their own green phase.
7. Towards the end of 2004, public consultation took place on signalling the junction. Approximately 150 letters were sent out to properties in the local area. There were 36 replies: around 30% of these objected to the loss of parking and its consequences on local businesses, while approximately 20% expressed the view that signalisation of the junction was a disproportionate response to the problem. Additionally, some considered that signals would lead to unnecessary delays to traffic, and one respondent commented that the signals would be visually intrusive.
8. Given this feedback, it became clear that there would be a major problem in taking signals forward. In response to this situation, Ward Members requested that Officers give further thought to other ways of producing a more balanced solution.
9. The solution proposed was for the installation of central refuges on Bishopthorpe Road. One (a pedestrian and cycle refuge) was located just to the north of the Butcher Terrace / South Bank Avenue junction, with a cycle only refuge to the south of the junction. Both of these refuges are still in place today.
10. Full detail concerning the decision making process which resulted in the installation of the refuges is provided in the background papers to this report:
 - Planning and Transport (City Centre Area) sub-committee: 5 January 2006 (Officer report, appendices and decision);
 - Planning and Transport (City Centre Area) sub-committee: 6 April 2006 (Officer report, appendices and decision)

Consultation

11. Comprehensive consultation has been undertaken in recent months following the request and subsequent approval of a new residents parking zone in the area.

Options

12. The following options are presented for the Executive Member's consideration:

Option A

- In light of the comprehensive work undertaken concerning this junction from 2004 – 2006 and changes to the road network, accept that a further review at this stage would be unlikely to deliver a different outcome and so instruct no further action to be taken.

Option B

- With a consideration for the passing of time, changes to road conditions, highway standards and the expectations of road users, instruct a new review of the Butcher Terrace / South Bank Avenue / Bishopthorpe Road junction with possible recommendations to be brought to a future meeting.

Analysis of options

Option A

13. The 2006 review of this junction led to the removal of a number of parking spaces and the re-location of a bus stop. The January 2006 report was the result of almost two years of work to establish a solution which was mutually agreeable both to local residents and businesses and cyclists / pedestrians crossing Bishopthorpe Road at this point.
14. All of the obstructing factors which made installation of a Toucan crossing, or indeed any of the other options considered (a mini-roundabout or build-outs) are still in place. The footway on the east side of the Bishopthorpe Road is still very narrow and there are still significant pressures on parking in this area.

15. A review of recent accident statistics for this area shows that there have been two slight casualties in the proximity of this junction since 2006.
 - November 2011: Slight injury was caused to a child crouched on the crazy paving outside the shop near the junction. A car parking on this area failed to see the child.
 - March 2014: Slight injury was caused to a cyclist whose brakes failed as they emerged from Butcher Terrace colliding with the front nearside of a vehicle on Bishopthorpe Road.
16. The nearest speed survey to this junction was undertaken from 18th to 30th August 2017. Covert data recorders were erected, in line with the North Yorkshire and York speed management protocol at a location between Balmoral Terrace and Campleshon Road, just to the south of the Butcher Terrace / South Bank Avenue junction.
17. The results of the speed survey are included at Annex A to this report. In summary:
 - The mean traffic speed recorded on Bishopthorpe Road in both the northbound and southbound directions at this location was under 20mph;
 - The highest mean speeds on Bishopthorpe Road at this location were recorded between 8pm and 7am.
18. In line with the North Yorkshire & York Speed Management Protocol, the survey results were reviewed in September 2017. Following review, the location has been referred to the North Yorkshire community speed watch team who will assess the location for its suitability for inclusion in the Community speed watch programme.
19. Whilst the submission of a petition indicates that the Butcher Terrace / South Bank Avenue junction is perceived not to be safe, both the casualty and speed data indicates that the area is generally safe for pedestrians and cyclists.
20. Further to the above, on 16 November 2017, approval was given by the Executive Member for Planning and Transport to implement residents parking zones on both Butcher Terrace, South Bank Avenue and a number of other streets in the area. A plan of the residents parking zones is shown at annex B to this report.

21. It is anticipated that the new residents parking zones will have an impact on the number of vehicles parked in the area. A reduction will result in improved sight lines for pedestrians and cyclists wishing to cross Bishopthorpe Road and indeed Butcher Terrace and South Bank Avenue.
22. The new zones will be implemented between January and March 2018. As a result any decision to further modify the road layout in this area at the current time is not recommended.

Option B

23. There are two factors which could be evidenced to have impacted on road user behaviour in the vicinity of this junction since 2006:
 - The introduction of a 20mph limit in September 2012;
 - The introduction of residents parking zones in roads north of Butcher Terrace / South Bank Avenue.
24. The introduction of additional residents parking zones north of Butcher Terrace / South Bank Avenue has resulted in the displacement and increase in parking on both Bishopthorpe Road and the side roads in this area. This has resulted in the request for residents parking zones, as outlined in paragraphs 18 – 20 above.
25. The Executive Member could ask officers to undertake a fresh review of the junction. It is suggested, however, that if such a review is to be undertaken, this does not happen until such time as the results of the new residents parking zone can be considered. A reasonable time frame for such analysis would be 3 months after implementation.

Council Plan

26. The plan is built around 3 key priorities:

Working together, continuing to work with the community to improve street scene for residents and road users.

We improve, by challenging what we do and looking for better solutions to ensure that we can meet the ambitions of the Council's third Local Transport Plan.

We make a difference, by ensuring that we balance the needs of local residents and the travelling public.

A prosperous City for all

Looking after the City's most vulnerable road users; enabling them to travel safely. Supporting local businesses by enabling the public to access their goods and services.

A focus on Frontline Services

Delivering a street-scene which balances the needs of local residents and the travelling public.

A Council that listens to residents

The Council has listened to local residents and the travelling public over a sustained period to deliver a street-scene which meets the needs of both groups as far as is possible.

27. **One Planet Aims** – The work undertaken to date at the junction of Butcher Terrace / South Bank Avenue and Bishopthorpe Road has improved the setting for pedestrians and cyclists.

Implications

Financial – N/A

Human Resources – N/A

Equalities – N/A

Crime & Disorder N/A

Information Technology N/A

Property – N/A

Other Physical N/A

Risk Management

28. In compliance with the Council's risk management strategy the risks arising from the recommendations have been assessed, as below 16 and therefore require monitoring only.

Contact Details

Author:

Author's name

Andrew Bradley

Titles

Sustainable Transport Manager

Dept Name

Transport

Tel No.

01904 551404

Chief Officer Responsible for the report:

Chief Officer's name

Neil Ferris

Corporate Director of Economy and Place

James Gilchrist

Assistant Director of Transport, Highways and Environment

Report

Approved

Date

06.12.17

Specialist Implications Officer(s) List information for all

None

Wards Affected: List wards or tick box to indicate all

All

For further information please contact the authors of the report

Annexes

Annex A – City of York Council speed survey summary

Annex B – Approved residents parking zones

[Background papers](#)

Planning and Transport (City Centre Area) sub-committee:
5 January 2006 (Officer report, appendices and decision);

Planning and Transport (City Centre Area) sub-committee: 6 April 2006
(Officer report, appendices and decision)

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City of York Council Speed Survey Summary



LC32 Bishopthorpe Road (between Campleshon & Balmoral)

18 - 30 August 2017

Black Cat data

ACPO enforcement speed

24 12 days of data

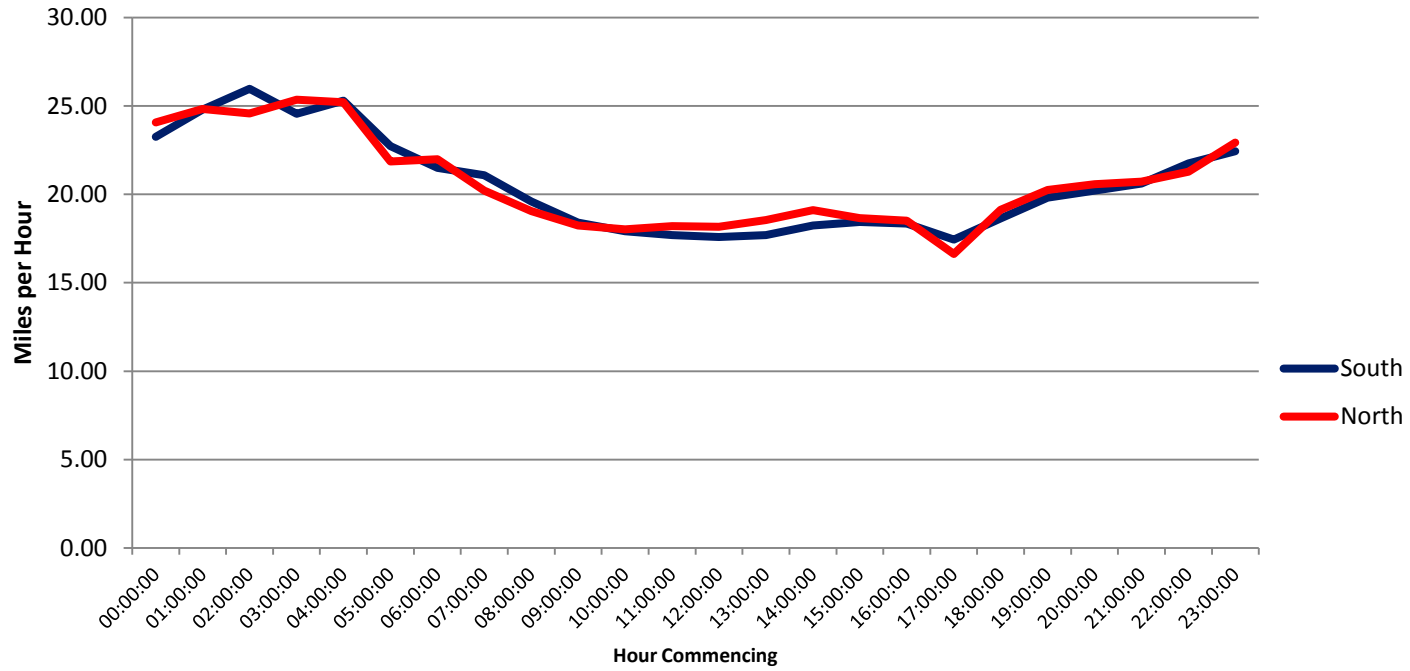
Speed Limit:

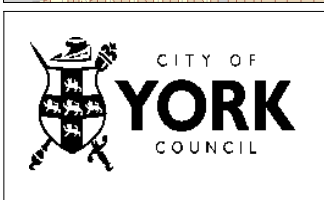
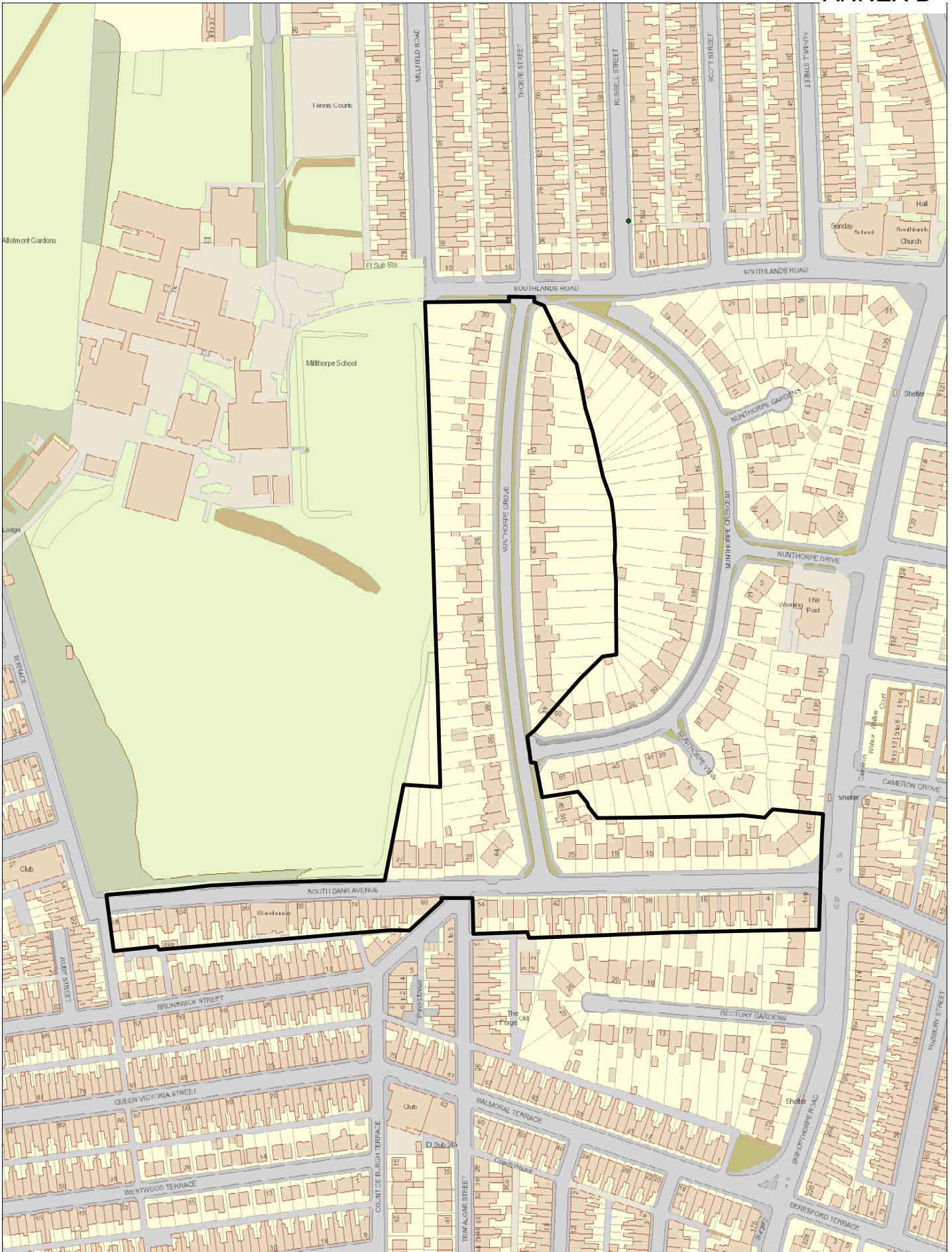
20

Key speed statistics

Direction	South	North	Mean Speed	South	North
Mean	18.67	18.93	Midnight - 7am	24.07	24.11
85th Percentile	23	24	7am-9am	20.18	19.49
95th Percentile	26	27	10am-3pm	17.82	18.37
Percentage above ACPO enforcement speed	10.1%	17.1%	4pm-6pm	17.89	17.48
			8pm-Midnight	20.88	21.06
Percentage above speed limit	35.0%	42.5%			

Mean Speed by Hour

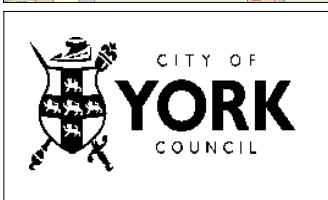
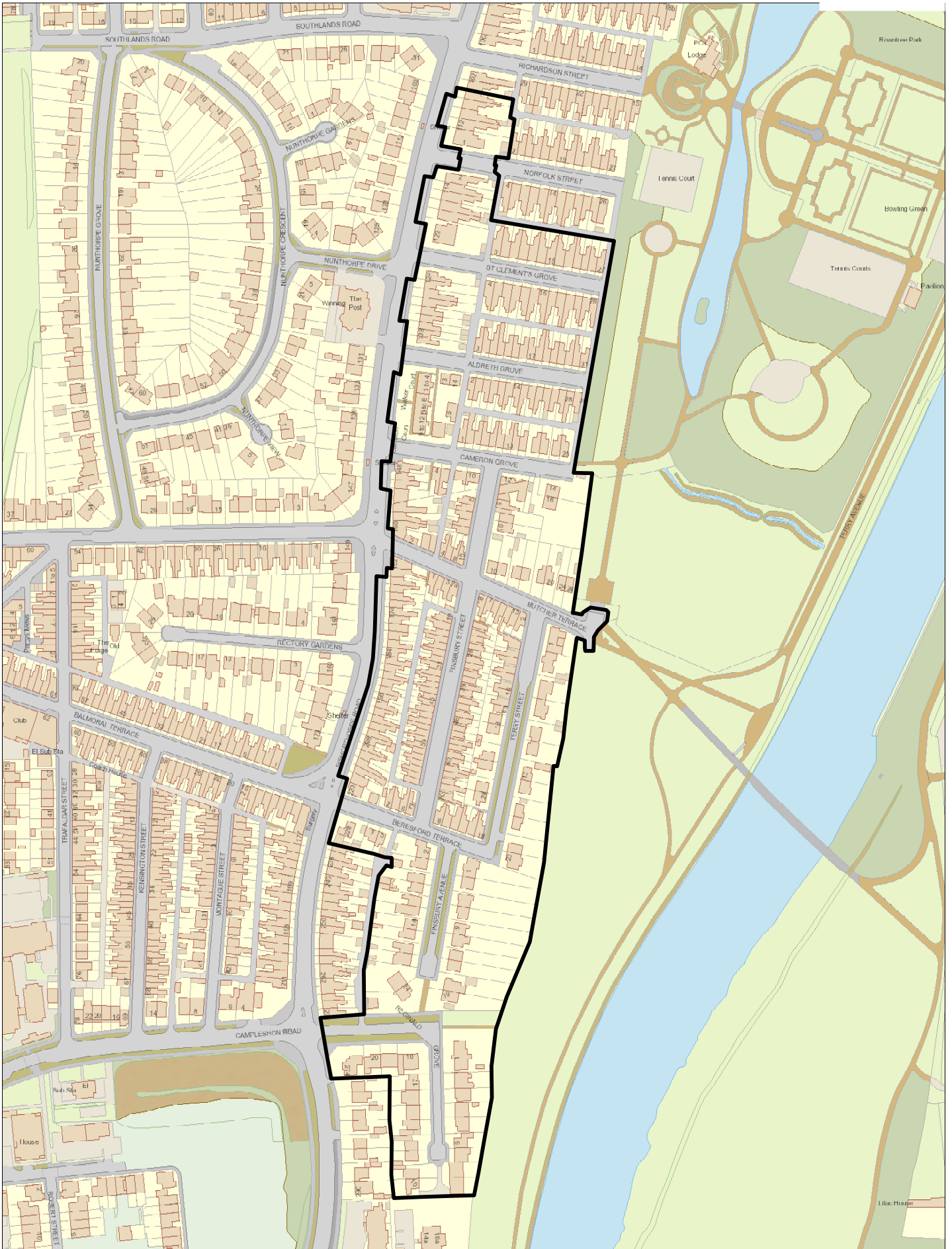




R57C Proposed new extended boundary

SCALE	1 : 2500
DATE	July 2017
DRAWING No.	
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R58C Residents Parking Zone

SCALE	1 : 3000
DATE	
DRAWING No.	
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